

Message Text

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ACTION EB-06

INFO OCT-01 EA-06 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOT-00 INR-05 NSAE-00 RSC-01 FAA-00 L-02 SS-15 NSC-05

SSO-00 NSCE-00 INRE-00 /043 W
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O 230930Z OCT 74

FM AMEMBASSY TOKYO

TO SECSTATE IMMEDIATE 5467

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EO 11652: NA

TAGS: EAIR JA

SUBJ: CIVAIR - PAN AM WINTER SCHEDULE AND VISIT OF CAB OFFICIALS

REF: A. STATE 231036 B. TOKYO 13562

1. EMBASSY HAS ARRANGED FOR RECTOR AND HORNEMAN TO CALL ON JCAB SENIOR DEPUTY DIRECTOR GENERAL GOTO AND DEPUTY DIRECTOR FOR INTERNATIONAL AFFAIRS HAZAMA ON OCT -5 AT 10:30 A.M.

2. NOT CLEAR FROM REF A WHETHER CAB OFFICIALS DESIRE COURTESY CALL ON GOTO AND HAZAMA OR WHETHER MAIN PURPOSE IS TO DISCUSS PAN AM'S WINTER SCHEDULE PROBLEM. IF LATTER, EMBASSY WISHES AGAIN TO CALL DEPARTMENT'S ATTENTION TO BACKGROUND OF THIS ISSUE. AS INDICATED REF B PAN AM TRANSPACIFIC WESTBOUND FLIGHT 801 AND EASTBOUND FLIGHT 800 CURRENTLY OPERATE THROUGH TOKYO AND OSAKA THREE TIMES WEEKLY (ON OTHER FOUR DAYS FLIGHTS BYPASS OSAKA). PAN AM HAS APPLIED TO JCAB FOR PERMISSION TO OPERATE FLIGHTS 801 AND 800 THROUGH OSAKA ON TWO ADDITIONAL DAYS EACH WEEK, I.E. FOR TOTAL OF FIVE INSTEAD OF THREE FREQUENCIES IN EACH DIRECTION, EFFECTIVE FROM DECEMBER 1. PAN AM/TOKYO MADE THIS REQUEST DIRECTLY TO JCAB IN SEPTEMBER IN "ROUTINE" APPLICATION FOR APPROVAL OF WINTER SCHEDULE. JCAB HAS TOLD PAN AM ORALLY THAT ADDITIONAL OPERATIONS CANNOT BE ACCOMMODATED AT OSAKA BECAUSE OF CONGESTION AND NOISE PROBLEM AND HAS ASKED THAT REQUEST BE WITHDRAWN.

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PAN AM , HOWEVER, BELIEVES GOJ IS OBLIGATED UNDER U.S.-JAPAN BILATERAL AVIATION AGREEMENT (PRESUMABLY ARTICLE 4) TO APPROVE THE SCHEDULE AS SUBMITTED AND ACCORDINGLY DECLINED TO MODIFY ITS REQUEST. JCAB, THEREFORE, PLANS TO REJECT THE REQUEST FORMALLY, PROBABLY NEXT WEEK.

3. AS PREVIOUSLY REPORTED, PAN AM HAS NOT ASKED FOR EMBASSY ASSISTANCE ON THIS PROBLEM AND WE HAVE NOT DISCUSSED IT WITH JAPANESE AUTHORITIES. SIMILARLY, WE ASSUME WASHINGTON AGENCIES HAVE NOT HAD OCCASION TO ADDRESS THE PROBLEM SINCE PAN AM DID NOT SUBMIT ITS PROPOSED WINTER SCHEDULE TO USG FOR CONSIDERATION UNDER PROCEDURES OF 1959 AGREED MINUTES. UNLESS AND UNTIL PAN AM DOES THIS--OR USG DECIDES THAT AGREED MINUTE PROCEDURES ARE NOT APPLICABLE IN THIS CASE, WE ASSUME MATTER SHOULD NOT BE RAISED OFFICIALLY WITH GOJ. WE PROPOSE, WITH DEPARTMENT'S CONCURRENCE, TO EXPLAIN FOREGOING TO VISITING CAB OFFICIALS AND REQUEST THEM NOT REPEAT NOT TO TAKE SUBSTANTIVE POSITION OF PAN AM SCHEDULE DURING DISCUSSION WITH GOTO AND HAZAMA.

5. COMMENT. DEPARTMENT WILL RECALL THAT GOJ ONLY RECENTLY REFUSED TO PERMIT ADDITIONAL FLIGHTS THROUGH OSAKA BY CATHAY PACIFIC AIRWAYS EVEN THOUGH CATHAY PACIFIC HAD RIGHTS TO SUCH FLIGHTS UNDER UK-JAPAN AIR AGREEMENT. WE ARE CONVINCED THAT JCAB WILL TAKE TOUGH LINE ON PAN AM REQUEST EVEN IF SUCH ACTION PRECIPITATES A DISPUTE OVER U.S.-JAPAN AVIATION AGREEMENT. HOWEVER, WE OBVIOUSLY UNABLE PREDICT OUTCOME OF SUCH DISPUTE.

6. PLEASE ADVISE.
HODGSON

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*** Current Classification *** CONFIDENTIAL

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